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P.1. Re Redo of the "issues" paper.

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TO: The Transition Team

FROM: S/S - Peter Tarnoff

SUBJECT: Summary of Issues for Transition Briefing Papers

Attached is a summary compilation of key issues for which bureaus suggested transition briefing papers be prepared.

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY AmBolster DATE 5/28/85

RDS ☐ or XDS ☐ EXT. DATE

TS AUTH. REASON(S)

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COUNTRY SPECIFIC

-- U.S.S.R.

-- New framework for U.S. policy (EUR)

-- Arms control negotiations (see Defense) (EUR)

-- Trade policy (U.S. participation in European gas pipeline, technology transfer, grains agreement, etc.) (EUR) -- see Economic

-- Levels of dialogue with Soviet leaders (EUR)

-- Discussions on major issues -- Afghanistan, Iran-Iraq, Persian Gulf, PRC, Poland (EUR)

-- China

-- Review of next steps in U.S.-PRC relations, including defense cooperation (e.g., arms sales), PRC's modernization program (e.g., technical assistance, GATT membership, development loans) and Taiwan (FX sales, relations with CCNAA) (EA)

-- To set timing for submission of U.S.-PRC Consular Convention to the Senate (EA)

-- Japan

-- Prime Minister Suzuki is expected to request meeting with the President (EA)

-- Tokaimura nuclear reprocessing agreement expires in April (EA, OES)

-- Approach on Japanese defense spending and auto issues (EA, EB, PM)

-- FRG

-- Whether and how hard to press on increased defense spending (EUR)

-- Great Britain/Ireland

-- Whether to revise or restate our position on Northern Ireland

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-- Iran

-- Hostage crisis may still be underway on January 20 (NEA)

-- U.S.-Iran relations following release of the hostages (NEA)

-- Review economic sanctions (EB)

-- Travel and visa restrictions -- review our increasingly complex program of travel restrictions on Iranians (CA)

-- Canada

-- Whether to push ratification of East Coast Boundaries and Fisheries Treaties and how to respond to National Energy Program which could hurt U.S. investment and trade (EUR)

-- Korea

-- Kim Dae Jung (unless resolved beforehand) (EA,HA)

-- U.S. troop withdrawals -- review 1981 withdrawal plans (EA)

-- Rescheduling U.S./ROK Defense Minister's meeting (put off since last April) (EA)

-- Indonesia

-- Reinvite President Suharto to visit U.S. in 1981 (date to be decided later) (EA)

-- Spain

-- Whether to invite King Juan Carlos I for official visit (he will be visiting Los Angeles and the Southwest privately in February, 1981) (EUR,S/CPR)

-- Spanish Treaty expires in September, 1981 -- negotiations on new treaty must begin in early spring (PM)

-- Poland

-- Requests for economic assistance; deter Soviet intervention (EUR)

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-- Israel

-- Prime Minister Begin is virtually certain to request a meeting with the President soon (NEA)

-- Egypt

-- Sadat is likely to seek an early meeting with the President (NEA)

-- Ras Banas access agreements -- reconciling U.S. and Egyptian views on funding, etc. (NEA)

-- Responses to Sadat's request for higher levels of military assistance and coproduction arrangement on F-5E/F/G (NEA)

-- Saudi Arabia and Gulf

-- Respones to Gulf state arms requests, esp. F-15's for Saudi Arabia (NEA)

-- Developing operational aspects of Oman access agreements, Bahraini MIDEASTFOR agreement and future course of U.S.-Saudi bilateral defense cooperation (NEA)

-- Iraq

-- Civil aircraft sales (Boeing 747 and 727) and frigate engine case sales to Italian frigate builders (NEA)

-- What to do about Iraqi nuclear effort and French and Italian assistance to it (NEA)

-- Pakistan

-- Review of FY 82 assistance package (and how to deal with Symington and Glenn amendments) (NEA)

-- Review need for bolstering Pakistan against increased Soviet military and/or political pressure (NEA)

-- India

-- Review our nuclear cooperation with India (NEA)

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-- Lebanon

-- May have to respond to threats to Lebanese Government from Phalange, likely Israeli raids against Palestinians in Lebanon, and inter-factional fighting (NEA)

-- Jordan

-- How to deal with pending Jordanian request for 100 M-60 tanks (NEA)

-- Morocco

-- Requests for M-60 tanks and OV-10 aircraft in context of our bilateral relations and the Western Sahara conflict (NEA,IO)

-- Libya

-- Continued incidents involving Sixth Fleet units; Libyan assassination campaign (NEA)

-- Panama

-- How to maintain effective Canal operation as Treaty implementation proceeds (ARA)

-- Nicaragua

-- Review of current aid efforts (ARA); review of Presidential certification that Nicaragua is not supporting violence and terrorism (D/CT)

-- Zimbabwe

-- Setting economic aid levels (AF)

POLITICAL

-- Southern Africa

-- How to proceed with Namibia independence negotiations (AF)

-- Caribbean Basin

-- How to help consolidate centrist gains in El Salvador, Jamaica and the Eastern Caribbean and weaken Communist influence in Nicaragua and Grenada (ARA)

-- Indochina

-- Review Cambodian strategy, support for ASEAN, Thai security needs, Indochina humantarian programs and possible terms for normalization with Vietnam (EA)

-- Afghanistan

-- Review sanctions policy, including grain embargo, soybean and phosphate controls, export credits, COCOM (EB)

-- Improving coordination with allies (EUR)

-- Eastern Mediterranean

-- Reviewing U.S. defense cooperation with Greece and Turkey and policy on Cyprus (EUR)

-- Micronesia

-- Disposition of treaties, trust agreements (L)

-- CSCE

-- How to ensure full implementation of Basket III issues at Madrid (HA)

-- Middle East Peace

-- Autonomy Negotiations -- how to proceed with the West Bank/Gaza autonomy talks (NEA)

-- Sinai Security Agreements -- the U.S., Israel and Egypt are scheduled to meet in April, 1981 to arrange U.N. or multilateral force to replace the Sinai Field Mission after the April 1982 Israeli withdrawal from Sinai (NEA)

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-- Palestinians -- what posture toward the PLO (NEA)

-- Iran-Iraq War

-- Problems of U.S. and allied military supply to the combatants and multilateral initiatives to end the fighting and to resolve underlying causes of the conflict (NEA)

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ECONOMIC

-- North/South Dialogue

-- Whether or not to attend the proposed June mini-Summit in Mexico (ARA); coordinating general approach to negotiations with Allies (EUR)

-- Commercial Aircraft

-- Review sales embargoes on terrorist patron states: Libya, Iraq, Syria and South Yemen (D/CT)

-- FY 1981 and 1982 Foreign Assistance

-- How to steer legislation through Congress (EB,H)

-- What levels should be sought for countries such as Jamaica, El Salvador, Nicaragua (ARA); Tunisia, Pakistan (NEA); and Zimbabwe (AF)

-- Funding

-- Multilateral development banks (EB), IMF quota increase request (EB) and World Bank general capital increase (EB)

-- Energy

-- Strategic petrol... reserve fill rate (EB)

-- IEA action on the oil market (EB)

-- Extension of Emergency Petroleum Allocations Act Authority (EB)

-- Dealing with oil shortfalls caused by Iran-Iraq conflict (EUR)

-- International Developmen. Agency authorization (EB)

-- PL-480, Title I, allocations review for FY 1981 (EB)

-- Preparing for Ottawa Economic Summit (EUR)

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DEFENSE

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-- SALT

-- What will be new Administration's policy on SALT (PM)

-- Whether and how to consult on SALT with Allies (EUR)

-- TNF

-- Whether to schedule a second round of preliminary exchanges, or continue these negotiations at all (EUR)

-- Review relationship of these talks to SALT, GLCM deployment, extended Pershings (EUR)

-- Confidence Building

-- How to follow up on French proposal for a conference on confidence-building measures in Europe (EUR)

-- MBFR

-- Do current Western objectives remain valid (EUR); should talks resume as normal in late January (PM)

-- Allied Defense Cooperation/NATO

-- Should President visit NATO early in 1981 (EUR)

-- 3% spending increase (EUR)

-- RDF support by host nations, including transit, overflight and en route support (EUR)

-- Getting Belgium to accept TNF deployment (EUR)

-- Review arms coproduction and cooperation agreements (EUR)

-- Southeast Asia Security Framework

-- Decisions will be needed on the RDJTF, facilities agreements, defense coordination in the Gulf, security assistance enhancement, coordination with NATO and other allies (NEA,PM)

-- ERW

-- Continued consultations with allies on planned deployments for 1981 (PM)

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MULTILATERAL

UN Political Issues

-- Israel

-- Possible call for sanctions against Israel if it annexes the Golon Heights (IO)

-- Afghanistan

-- Following up on UNGA resolution (IO)

-- Kampuchea

-- Follow up on UNGA call for international conference; review structure and financing for relief effort (IO)

-- Security Council Expansion

-- How to respond to possible General Assembly resolution (IO)

UN Economic Issues

-- Global negotiations

-- Negotiations may get underway early next year (IO)

-- North/South Summit

-- Format is not set, but decision on U.S. participation may be needed by spring (IO)

-- UNCTAD IV

-- How to avoid a Havana venue for conference (IO)

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HUMANITARIAN AFFAIRS

-- Human Rights Policy

-- Review our human rights policy with special attention to Communist Countries, South Africa, Liberia, South Korea (especially Kim Dae Jung case), the Philippines, Argentina, Bolivia, Chile, Guatemala, El Salvador, Nicaragua, Iraq,Syria and Israeli-occupied territories (HA)

-- Aid to Police Forces

-- Review policy on provision of training and equipment to foreign policy forces facing internal political violence (D/CT) in light of human rights policies (HA)

-- Immigration Policy

-- Probably controversial Select Commission Report on Immigration and Refugee Policy Report due on March 31 (CA,ARA) on March 31 (CA and ARA)

-- Asylum Policy

-- Strengthen the asylum unit to deal with growing number of cases from Iran, Nicaragua, Cuba, etc. (HA)

-- Narcotics Policy

-- Response to escalating drug traffic from Latin America, especially the Caribbean, and Southwest Asia (INM)

-- Refugees

-- Need a coherent policy for addressing staggering refugee problems throughout the Third World (IO)

-- Conference on African Refugees in April, 1981 (AF)

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OES

-- Non-Proliferation

-- How to reduce proliferation potential of nuclear cooperation between Iraq and Italy and Switzerland, and Pakistan with the FRG (EUR,OES)

-- Statement on nuclear policy by new Administration (OES)

-- Law of the Sea

-- Final substantive conference begins March 9; new Administration will want to address most significant remaining issues (S/AR)

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